



Branchless Banking for Inclusive Finance: Challenges & Opportunities

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- CGAP and CGAP Technology Program
- Branchless banking: overview
- Regulatory Diagnostics (Jan. June 2007)
- Models of Branchless Banking
- Fostering market development



CGAP: Who we are

- Global resource center on access to finance issues
- Established 1995
- 33 members, housed at World Bank
- Incubate innovations, set standards, convene stakeholders
- G8 adopted CGAP Key Principles of Microfinance (2004)
- Four year Technology Program



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Technology Program

Systematic, strategic research through large-scale experiments with financial services providers



 \$26m program (over 4 years) with Gates Foundation co-funding

 Incubate new approaches through advice and support to 20-30 banks, telcos, MFIs

 10-15 "branchless banking" policy diagnostics

 Communicate lessons learned broadly to stimulate the market

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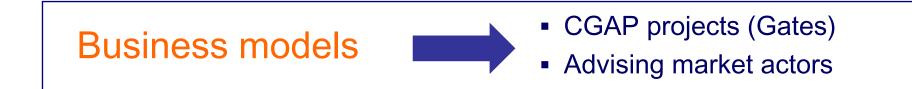
What are the factors that limit access?

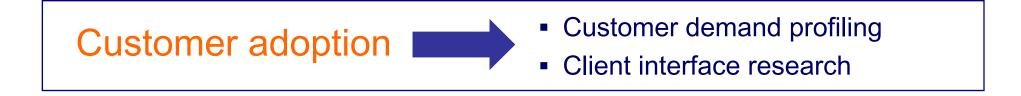
- High distances / low population density
- Low income relative to cost of service
- Low education and illiteracy
- Lack of credit history
- Poor product / channel design
- Narrow range of products offered

Technology approaches may overcome these constraints

CGAP Technology Program focus areas









Branchless banking: what do we mean?



Benefits along the value chain

Bank



- Leverage agents' infrastructure: minimize capex to expand
- Change economics of serving poorer clients, remote areas
- Enables rapid drive to highvolume required for profitable payments business

Agent



- Increase walk-in business
- Decrease cash-on hand
- Fee revenue from bank
- Differentiated service offer
- Bank brand strength rubs off

Client



- Proximity of service point: saved time and cost
- Comfort of dealing with corner merchant
- Low-income prize safety: access to services via regulated entity



Diagnostics (Jan. – June 2007)

- Joint DFID-CGAP-GSMA template
- 20 GSMA "level 1" reviews
- 7 in-country reviews: Brazil, Kenya, India, Pakistan, Philippines, Russia, South Africa
- In-country interviews with industry, MFIs, regulators, policymakers, consumer advocates
- Understand and advocate for balanced regulatory approach
- Notes on Branchless Banking
- Feedback already to regulators (Pakistan Notes & Roundtable, Kenya Banking Bill)



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Questions to date

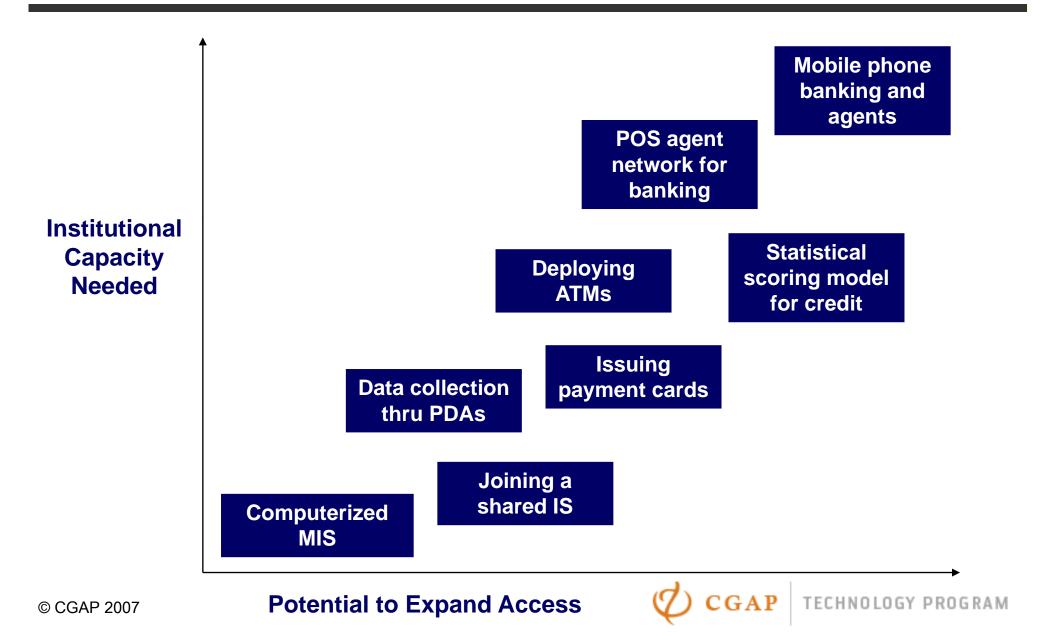
- Which approach(es) will endure?
- Which have potential for A2F?
- How should regulators respond?



Diagnostics aimed at three questions:

How are regulators responding? Are these responses effective? What can we recommend?

Which technology approaches?



Branchless Banking for the Poor

Bank-based

- Leveraging agents
- Account opening

- Nonbank-based
- Leveraging agents
- Account opening and...
- E-money
- Payment systems

Other issues: Consumer protection, Data security, Competition, Taxation, FX controls, Telco regulation

Transformative vs. additive models



Thumbnail sketch - Brazil

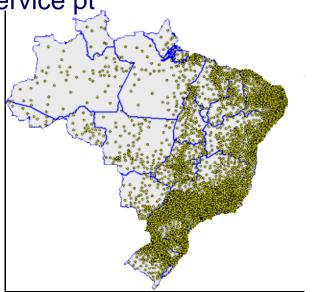
- Bank-based model
- Banking regulations amended (over time) to permit contracts with virtually *any* kind of retail agent
- Wide range of activities to be outsourced: Cashin/out, KYC, even loan underwriting
- Customers protected because bank is liable for its agents' actions
- Supervisor has authority to inspect agents (in theory)



Business model Brazil: Bank-based

Market impact of BCs

- Reach all 5561 municipalities
- 12 mil accounts opened '02-'05
- US\$ 90 billion in transactions
- 1.5 billion transactions
- Replaced branches as #1 service pt





Regulatory concerns when using agents

- New risk structure:
 - Credit risk
 - Operational risk
 - Liquidity risk
 - Legal risk
 - Reputational risk



- Consumer protection against losses caused by retail agent structure (e.g., fraud, negligence, bankruptcy)
- Anti-money laundering and combating of financing of terrorism
- Supervision of banking agents



Business models Philippines: Bank-based and nonbank-based

Smart Money

- Launch Dec. 2000, ~ 4 mil clients
- Facilitator, not competitor, to banks
- Mastercard debit card + mobile
- 2800 "fulfillment centers" + MC merchants and ATMs
- GMT pilot with mobile remittances

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- Nonbank-based, with e-wallet and pooled deposits
- Launch 2004, ~ 1 mil clients
- GXI regulated as remittance provider and via letters w/ BSP
- 6000 cash-in/out merchants regulated as remittance agents
- Partnership with rural banks

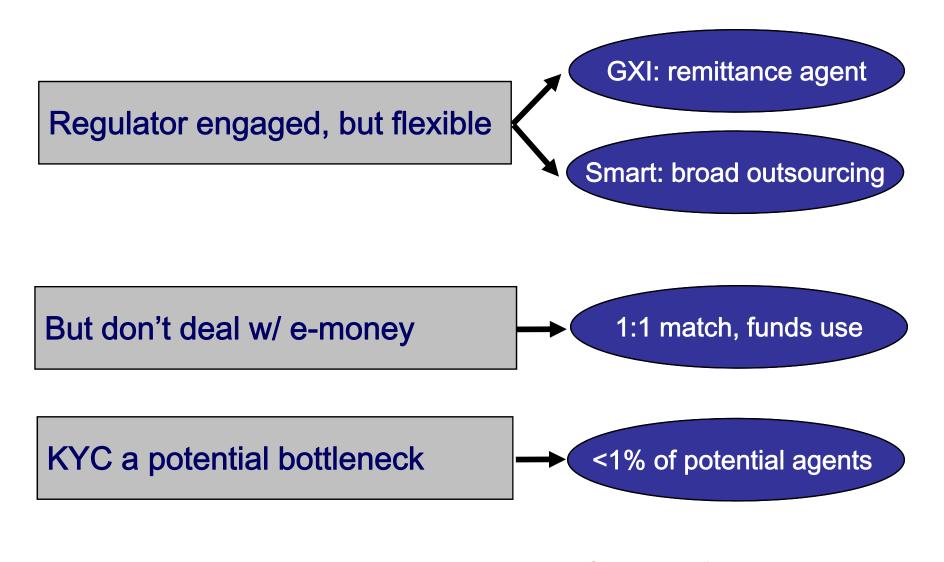




Source: interviews with GXI, Smart, April 2007

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Regulation: Philippines



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Business model Kenya: Nonbank-based



- 250.000 clients, 400 agents,
 >500m deposit/withdrawals after four months of operations
- ½ the cost of Western Union
- CBK didn't raise objections
- Largely unregulated as
 - not regarded as banking business
 - no payments law
 - no AML/CFT law covering non-banks



Fostering market development

- Balance openness to innovation with adequate protections for consumers and financial system
- Engage providers, understand risks and how provider proposes to mitigate them
- Avoid prescribing a particular model, rather analyze models presented from the market



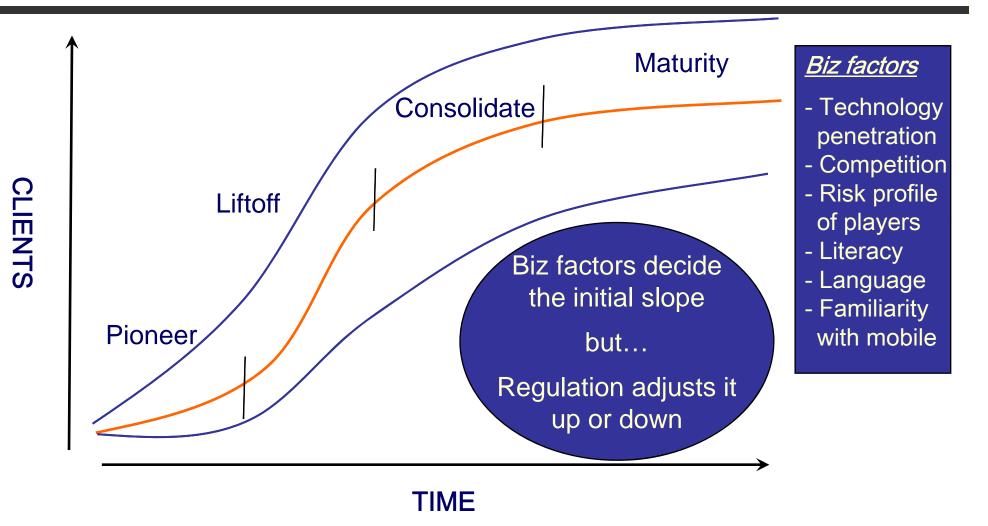
Fostering market development

 Competition in retail payment systems
 Pricing structure can affect expansion of network and access

Lack of interoperability hinders expansion



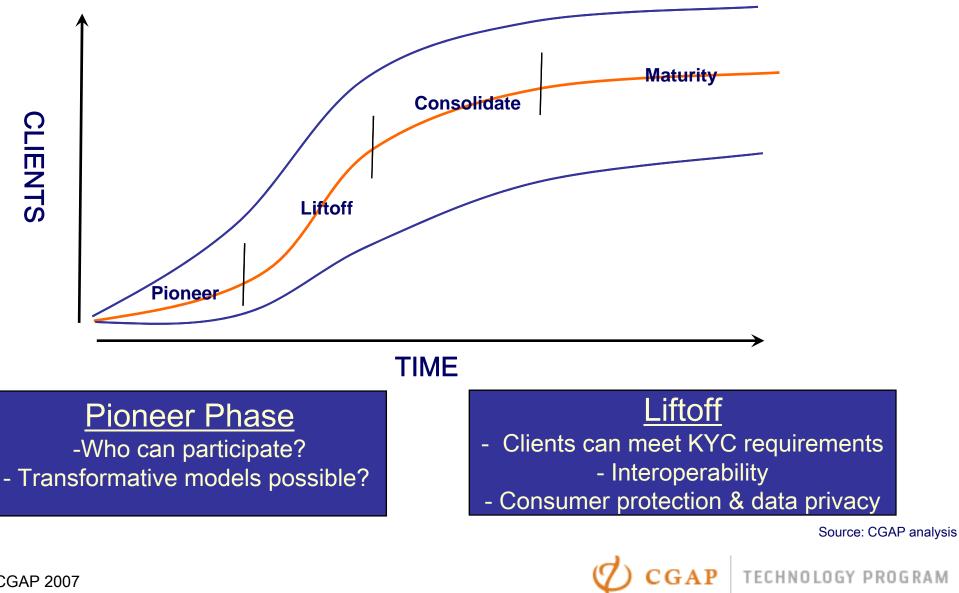
Market development: what decides the future?



Source: CGAP analysis

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Regulation: fostering and sustaining growth



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Some conclusions

- 1. Regulators have interest in BB to improve access
- 2. Existing regulation is over- and under-protective
- Regulation should balance openness to innovation with adequate protections for consumers and financial system (open and safe)
- 4. Engage providers, flexible and hands-on responses

Theme 2: Existing Regimes

Existing regulation is both over- and under-protective.

Overprotective

- Tight control over deposit taking (sometimes payments)
- Rules-based and law-enforcement orientation to AML/CFT

Underprotective

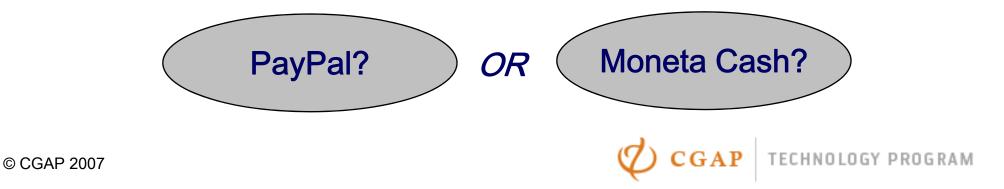
- Lack of payment system law
- Lack of e-commerce laws
- Lack of coordination mechanisms among policymakers

Theme 3: Rapid and Safe

Regulation should promote *rapid* and *safe* scaling-up of branchless banking

Rapid: Provide space for experiments to scale-up into durable offerings that shift the access frontier

Safe: Prevent avoidable disasters which damage credibility of BB with public and regulators.



Theme 3: Rapid

For BB to scale-up rapidly...

Understand *appetite for innovation*

- Appetite: in many markets weak among traditional banks, stronger among MNOs and banks with social dimension
- Attraction is new clients, reduced costs

Law and regulation *open* and *clear* on key features of BB:

- Use of electronic channels
- Outsourcing to agents
- Client acquisition by new avenues, using risk-based KYC
- Appropriate role for nonbanks



For BB to scale-up safely...

Safeguard *confidence:* the public (and regulators) must have for BB models to become trusted ways to pay and bank.

Preventing the *avoidable disaster:*

- Highly publicized loss of funds
- Large-scale breach of data privacy
- Botched prosecution due to non-recognition of e-signatures
- Low-level but systemic fraud or theft at agents



Theme 4: Hands-on but flexible response

Developing appropriate regulation likely to be iterative, learning process

- Value of engagement with providers: New business models come with new or heightened old risks, and new ways to manage both.
- New players, new models and new risks call for *flexible responses* moving towards *clear guidance*
- Avoid *"over-protection"* that blunts the business case













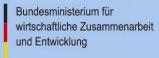














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Building Financial Systems for the Poor

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